

JEFFREY R. SMITH
Clerk to the Board



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OF BOARD OF COUNTY COMMISSIONERS

FEBRUARY 12, 2013

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JEFFREY R. SMITH

Clerk to the Board



February 12, 2013

**REGULAR MEETING OF THE BOARD OF COUNTY
COMMISSIONERS**

The Board of County Commissioners of Indian River County, Florida, met in Regular Session at the County Commission Chambers, 1801 27th Street, Vero Beach, Florida, on Tuesday, February 12, 2013. Present were Chairman Joseph E. Flescher, Vice Chairman Wesley S. Davis, and Commissioners Peter D. O'Bryan, Bob Solari, and Tim Zorc. Also present were County Administrator Joseph A. Baird, County Attorney Alan S. Polackwich, Sr., and Deputy Clerk Leona Adair Allen.

1. CALL TO ORDER

Chairman Flescher called the meeting to order at 9:00 a.m.

2. INVOCATION

Deputy Teddy Floyd, Indian River County Sheriff's Department, delivered the Invocation.

3. PLEDGE OF ALLEGIANCE

Administrator Baird led the Pledge of Allegiance to the Flag.

4. ADDITIONS/DELETIONS TO THE AGENDA/EMERGENCY ITEMS

- NONE

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner Zorc, the Board unanimously approved the Agenda, as presented.

5. PROCLAMATIONS AND PRESENTATIONS

**5.A. PRESENTATION OF PROCLAMATION HONORING 2-1-1 AWARENESS WEEK
FEBRUARY 11 - 17, 2013**

Commissioner O'Bryan read and presented the Proclamation to Susan Buza, Executive Director for 211 Palm Beach/Treasure Coast, who was accompanied by Paige Woodward.

6. APPROVAL OF MINUTES

6.A. MEETING OF DECEMBER 18, 2012

6.B. MEETING OF JANUARY 8, 2013

The Chairman asked if there were any corrections or additions to the minutes. There were none.

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O'Bryan, the Board unanimously approved the meeting minutes of December 18, 2012 and January 8, 2013, as written.

**7. INFORMATIONAL ITEMS FROM STAFF OR COMMISSIONERS
NOT REQUIRING BOARD ACTION**

**7.A. 2013 ELECTION OF BEACH & SHORE PRESERVATION ADVISORY
COMMITTEE CHAIRMAN AND VICE CHAIRMAN**

Noted for the record was the reelection of David Barney as Chairman, and Bob Anderson as Vice Chairman, of the Beach and Shore Preservation Advisory Committee for 2013.

**7.B. 2013 ELECTION OF AGRICULTURE ADVISORY COMMITTEE CHAIRMAN
AND VICE CHAIRMAN**

Noted for the record was the election of Louis Schacht as Chairman, and Bob Adair as Vice Chairman, of the Agriculture Advisory Committee for 2013.

8. CONSENT AGENDA

Commissioner Zorc requested to pull Item 8.D. from the Consent Agenda for discussion.

ON MOTION by Vice Chairman Davis, SECONDED by
Commissioner O'Bryan, the Board unanimously approved
the Consent Agenda, as amended.

**8.A. APPROVAL OF WARRANTS AND WIRES – JANUARY 25TH TO JANUARY 31ST,
2013**

ON MOTION by Vice Chairman Davis, SECONDED by
Commissioner O'Bryan, the Board unanimously approved
the list of Warrants and Wires issued by the Comptroller's

Office, for the time period of January 25, 2013 to January 31, 2013, as requested in the memorandum of January 31, 2013.

8.B. SOUTH COUNTY ALGAL TURF SCRUBBER STORMWATER TREATMENT FACILITY PROJECT – DECLARATION OF UNITY OF TITLE

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O’Bryan, the Board unanimously approved the Declaration of Unity of Title, and authorized the Chairman to execute same for recordation in the Public Records of Indian River County, Florida, as recommended in the memorandum of February 5, 2013.

DOCUMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

8.C. CONVEYANCE OF PERPETUAL EASEMENT TO FLORIDA DEPARTMENT OF TRANSPORTATION FOR NEW U.S. 1 SOUTH COUNTY BRIDGE

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O’Bryan, the Board unanimously approved **Resolution 2013-008**, with the Florida Department of Transportation authorizing the Chairman’s execution of a perpetual easement for construction of a bridge over Old Dixie Highway and the railroad tracks along US Highway 1 at the South County line.

DOCUMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

8.D. CONSIDERATION OF NEW THREE-YEAR AGREEMENT BETWEEN INDIAN RIVER COUNTY AND THE INDIAN RIVER COUNTY SENIOR RESOURCE ASSOCIATION, INC. FOR PROVISIONS OF MASS TRANSIT SERVICE

Commissioner Zorc requested that this item be pulled for presentation and discussion.

Metropolitan Planning Organization (MPO) Director Phil Matson presented this item for the Board's consideration to renew the current three-year Agreement for mass transit service with the Indian River County Senior Resource Association (SRA), Inc., (f/k/a the Council on Aging). He also explained the bidding process for the Community Transportation Coordinator (CTC); revealed that the MPO is currently in the process of selection; and conveyed that the results will be reported to the State by June 30, 2013.

Discussion ensued between the Board and staff regarding the process, selection of a new CTC, the annual CTC evaluation process, the details of the Agreement, compliance with the FTA requirements, and extending the Agreement for 90 days.

Andrea Coy, Sebastian City Council, voiced concern over transparency and the public not being given the opportunity to see the Agreement or discuss the alternatives. She asked the Commissioners to grant an extension to the current Agreement and send it to the other Boards who should be reviewing it.

Administrator Baird pointed out that the items in the Agreement are not negotiable, they are Federal requirements.

Community Development Director Bob Keating did not foresee a problem with extending the deadline for 120 days (June 30th to September 30th, 2013), so staff can receive community buy-in.

Since the Agreement needs to be signed by June 30th, Commissioner O’Bryan suggested extending the date to September 30th, so the new CTC would have a three month transition period.

ON MOTION by Commissioner Zorc, SECONDED by Commissioner O’Bryan, the Board unanimously approved and authorized the Chairman to execute the current Agreement for Mass Transit Service Provision between the Indian River County Board of County Commissioners and the Indian River County Senior Resource Association, Inc., extending the Agreement through September 30, 2013.

AGREEMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

8.E. FREQUENCY RELOCATION AGREEMENT WITH AT&T

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O’Bryan, the Board unanimously approved and authorized the Chairman to execute the Frequency Relocation Agreement with AT&T Mobility LLC, as recommended in the memorandum of February 4, 2013.

AGREEMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

**8.F. AWARD OF BID – INDIAN RIVER COUNTY SHOOTING RANGE SAFETY
BAFFLE REPLACEMENT, IRC PROJECT No. 1301, BID No. 2013018**

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O’Bryan, the Board unanimously:(1) approved the bid award to Summit Construction of Vero Beach, LLC in the amount of \$42,240.00 as the lowest responsive bidder meeting the specifications as set forth in the Invitation to Bid; (2) approved the sample Agreement; and (3) authorized the Chairman to execute said agreement after receipt and approval of the required Public Construction Bond and Certificate of Insurance, and after the County Attorney has approved the agreement as to form and legal sufficiency, all as recommended in the memorandum of January 23, 2013.

DOCUMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

**8.G. SOUTH COUNTY REGIONAL PARK MULTI-PURPOSE FIELDS, IRC PROJECT
No. 1126, FPL UNDERGROUND EASEMENT**

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O’Bryan, the Board unanimously approved the Underground Easement and authorized the Chairman to execute same, as recommended in the memorandum of January 29, 2013.

DOCUMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

8.H. CONSIDERATION OF HOURLY RATE INCREASE FOR DAY LABOR SERVICES
BID 2012006, PUBLIC WORKS DEPARTMENT, ROAD AND BRIDGE
DIVISION

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O'Bryan, the Board unanimously: (1) accepted the request for the hourly rate increase and authorized the Purchasing Manager to renew this bid for one (1) additional one (1) year period at the revised hourly rate, subject to satisfactory performance, vendor acceptance, and the determination that renewal of this annual bid is in the best interest of Indian River County; and (2) authorized the Purchasing Division to issue blanket purchase orders at the new hourly rate for the period beginning the date of Board authorization through September 30, 2013 with MDT Personnel, LLC, as recommended in the memorandum of February 5, 2013.

8.I. APPROVAL OF RELEASE OF RETAINAGE FOR TASKS 3.01 AND 4.01 OF
WORK ORDER NO. L-1 AND TASK CO2-2 OF CHANGE ORDER NO. 2 WITH
G.K. ENVIRONMENTAL, INC. FOR EGRET MARSH STORMWATER PARK

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O'Bryan, the Board unanimously approved release of retainage to G.K. Environmental, Inc., held through calendar year 2012 for Egret Marsh Stormwater Park, Tasks 3.01 and 4.01 of Work Order No. L-1, and Task C02-2 of Change Order No. 2, as recommended in the memorandum of January 31, 2013.

8.J. LETTER OF SUPPORT REQUESTING LEGISLATURE FOR SPECIAL AND SEPARATE FY 2013/14 APPROPRIATION FOR BEACH REPAIR POST HURRICANE SANDY

ON MOTION by Vice Chairman Davis, SECONDED by Commissioner O'Bryan, the Board unanimously approved the Letter of Support for special and separate FY 2013 - 2014 appropriation for beach repair post Hurricane Sandy, and transmittal to the local Legislative Delegation, as recommended in the memorandum of February 7, 2013.

DOCUMENT ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

9. CONSTITUTIONAL OFFICERS AND GOVERNMENTAL AGENCIES - NONE

10. PUBLIC ITEMS

10.A. PUBLIC HEARING(S)

10.A.1. PUBLIC HEARING AND CONFIRMING RESOLUTION FOR 7TH PLACE PETITION MILLINGS PROJECT FROM 63RD AVENUE TO 60TH AVENUE IN THE PINE TREE PARK SUBDIVISION (ADMINISTRATIVE)

PROOF OF PUBLICATION OF ADVERTISEMENT FOR HEARING IS ON FILE IN THE OFFICE OF THE CLERK TO THE BOARD

Public Works Director Chris Mora provided background and description on the 7th Place Petition Millings Project west of 63rd Avenue to 60th Avenue, in the Pine Tree Park Subdivision. He stated that two public informational meetings were held, whereby residents requested to

move the project forward with the understanding that asphalt millings would be placed in the same area as the existing dirt road, and that there would be no road widening, shoulder work, or drainage included in the project. He requested that the Board conduct the Public Hearing, receive public comment, and move forward with the Confirming Resolution, which affirms the Assessment Roll and the Special Assessment Liens against each property owners' tax bill.

Discussion ensued as the Commissioners sought and received additional information from staff regarding the drainage, permitting, paving, and costs for improvements.

Commissioner O'Bryan wanted to make the residents aware that the consequence of paving 7th Place could increase both traffic and speed.

The Chairman opened the Public Hearing.

Matthew Lachance, 6175 7th Place, Pine Tree Park, voiced concerns regarding possible increased speed and drainage issues.

Alex Introcaso, 6535 4th Place, Pine Tree Park, spoke about drainage issues and wanted the project to move forward one step at a time, eventually having all the roads in the subdivision paved. He said at this time the residents want an improvement from the dirt to the millings, and if drainage becomes a continuing issue, they will deal with it at a later date. He voiced concern over possible increased traffic and speed on 7th Place, and suggested putting a stop sign at the intersection of 7th Place and 62nd Avenue, running east/west, instead of north/south.

Sandra Hankinson, 6286 7th Place, Pine Tree Park, confirmed with staff that there would be another meeting regarding assessments, and that what the assessment roll currently shows is the maximum amount that would be charged to the residents.

Kevin Housel, 6315 7th Place, Pine Tree Park, sought and received information from staff regarding the assessments and how they are calculated.

Director Mora conveyed that property owners wanting to install culverts on their property will need to complete a right-of-way permit, which will then be handled on an individual basis.

There being no other speakers, the Chairman closed the Public Hearing.

ON MOTION by Commissioner O'Bryan, SECONDED by Chairman Flescher, the Board unanimously approved **Resolution 2013-009**, confirming the Assessment Roll for certain asphalt milling improvements to 7th Place west of 63rd Avenue to 60th Avenue, in the Pine Tree Park Subdivision. – Indian River County Project No. 1212; and providing for Special Assessment Liens to be made of record.

10.B. PUBLIC DISCUSSION ITEMS - NONE

10.C. PUBLIC NOTICE ITEMS - NONE

11. COUNTY ADMINISTRATOR MATTERS - NONE

12. DEPARTMENTAL MATTERS

12.A. COMMUNITY DEVELOPMENT

**12.A.1. CONSIDERATION OF REVISED FEDERAL HIGHWAY ADMINISTRATION
(FHWA) URBAN BOUNDARY MAP**

Metropolitan Planning Organization (MPO) Director Phil Matson recapped his memorandum dated February 4, 2013, providing description, conditions, and analysis regarding the adjusted Federal Highway Administration (FHWA) Urban Boundary Map, and the Florida Department of Transportation's (FDOT) request for staff to adopt it. He stated that County staff,

the Metropolitan Planning Organization (MPO), and FDOT have all agreed to the Urban Boundary delineation, and recommended that the Board adopt the new urban boundaries.

Jason Learned, Florida Department of Transportation (FDOT) Representative from Fort Lauderdale, said the next step after this is approved by the Board of County Commission and MPO, will be to forward it to FDOT's central office for review. It will then be sent to FHWA to be signed off for the last approval.

The Board sought further clarification and discussed whether there would be urbanized area implications, the advantages of an urban roadway classification, funding sources, and possibly changing the revision cycle for functional classification.

Chairman Flescher emphasized that staff is not moving the Urban Service Line (USL), just adjusting the FHWA Map to secure funding for roadways, and to delineate the roadways as urban or rural.

ON MOTION by Vice Chairman Davis, SECONDED by Chairman Flescher, the Board unanimously approved **Resolution 2013-010**, authorizing the Chairman to sign a letter of concurrence on the proposed 2010 FHWA adjusted Urban Boundaries initiated by the Florida Department of Transportation.

12.A.2. CONSIDERATION OF SCOPE OF SERVICES FOR IMPACT FEE UPDATE

Community Development Director Robert Keating summarized his memorandum dated February 5, 2013. He reported that the proposed Scope of Services (Scope) contains consultant tasks for reviewing the County's impact fee schedule, identifies strategies to reduce non-residential impact fees, and develops a revised fee schedule. He informed the Board that if the draft Scope is approved today, staff will incorporate the Scope into a Request for Proposals

(RFP), obtain consulting proposals, and return to the Board with a consultant ranking before moving forward with the study. He said the anticipated cost of the study would be approximately \$150,000, noted that there is adequate funding in the impact fee administration account to cover the cost; and disclosed that once the consultant has been selected, the study would take about nine months to complete.

A lengthy discussion ensued regarding infrastructure costs associated with the new growth, the expansions of existing businesses, developing alternatives to minimize or avoid increasing fees on residential land uses, the County's impact fee program, and consultant services.

Bob Johnson, Coral Wind Subdivision, sought and received information on: (1) where the money came from to pay for the Impact Fee Update Study considering recent layoffs; (2) what the study involves; and (3) the timeframe for the project's completion.

MOTION WAS MADE by Commissioner O'Bryan, SECONDED by Vice Chairman Davis, to approve the Scope of Services, and authorize staff to issue a Request for Proposals to obtain consultant services to develop an Impact Fee Update, as recommended in the memorandum of February 5, 2013.

Commissioner Zorc confirmed with staff, that should the Economic Development Council bring anything forward, that it would be addressed and possibly incorporated.

The Chairman CALLED THE QUESTION and the Motion carried unanimously.

12.B. EMERGENCY SERVICES - NONE

12.C. GENERAL SERVICES - NONE

12.D. HUMAN RESOURCES - NONE

12.E. HUMAN SERVICES - NONE

12.F. LEISURE SERVICES - NONE

The Chairman called for a break at 10:40 a.m., and reconvened the meeting at 10:50 a.m., with all members present.

12.G. OFFICE OF MANAGEMENT AND BUDGET

12.G.1. POTENTIAL ENTERPRISE ZONE INCENTIVES – FINANCIAL ANALYSIS

Management and Budget Director Jason Brown recapped his memorandum dated January 28, 2013. He explained the difficulty in estimating the financial impacts of the eight potential additional incentives on a county-wide basis; therefore, he analyzed the financial data and potential incentives of three separate County employers that applied for and received local jobs grants - INEOS New Planet BioEnergy LLC (INPB), SpectorSoft Corporation, and Communications International, Inc. (CII). The potential additional incentives include:

1. Subsidize (in whole or in part) County Impact Fees
2. Finance Impact Fees on More Favorable Terms
3. Waive or Subsidize (in whole or in part) Development Fees
4. Subsidize (in whole or in part) Water and Sewer Connection Charges
5. Infrastructure Improvement Program
6. Modify the Job Grants Program
7. Waive or Subsidize the Local Business Tax Receipt for a Limited Period of Time
8. Waive (in whole or in part) the Franchise Fee or Fee-in-Lieu-of-Franchise Fee for a Limited Period of Time

The Board expressed their concerns and Commissioner Zorc suggested this matter be tabled.

Commissioners Zorc and Davis wanted this to be a County-wide designation.

Discussion ensued among the Commissioners regarding the return on investment, investing in infrastructure on a County-wide basis, and implementing a strategic plan.

Chairman Flescher agreed that this should be a county-wide designation, but felt it should go back to the Enterprise Zone Development Agency (EZDA) for further review.

Helene Caseltine, Economic Development Director for the Indian River County Chamber of Commerce, and Enterprise Coordinator, stated that the County's Enterprise Zone has quite a bit of activity, and pointed out that Enterprise Florida, our state-wide Economic Development Agency, would parallel what the State already has in place, which would be easy to implement.

Further discussion ensued among the Board regarding occupational license tax, developing economic development, and the EZDA's review and support of Items 3, 4, 5, 6, and 7.

Commissioner O'Bryan said he would only support item 6, which would modify the Jobs Grant Program to increase the bonus for jobs created in the Enterprise Zone by 20%.

Attorney Polackwich provided background regarding the creation of the additional incentives under consideration, and revealed that he had already presented them to the EZDA.

Administrator Baird voiced concern over giving the incentives, the loss to the General Fund, and the possibility of increasing ad valorem taxes.

MOTION WAS MADE by Commissioner O'Bryan, SECONDED by Vice Chairman Davis, to direct staff to forward this to the Enterprise Zone Development Agency (EZDA) for further review.

Commissioner Zorc explained the Free Trade Zone Designation program and what needs to be brought forward to the Economic Development meeting to see if there is interest.

The Chairman CALLED THE QUESTION and the Motion carried unanimously.

12.H. RECREATION - NONE

12.I. PUBLIC WORKS - NONE

12.J. UTILITIES SERVICES - NONE

13. COUNTY ATTORNEY MATTERS - NONE

14. COMMISSIONER ITEMS

14.A. COMMISSIONER JOSEPH E. FLESCHER, CHAIRMAN - NONE

14.B. COMMISSIONER WESLEY S. DAVIS, VICE CHAIRMAN - NONE

14.C. COMMISSIONER PETER D. O'BRYAN - NONE

14.D. COMMISSIONER BOB SOLARI - NONE

14.E. COMMISSIONER TIM ZORC - NONE

15. SPECIAL DISTRICTS AND BOARDS

15.A. EMERGENCY SERVICES DISTRICT - NONE

15.B. SOLID WASTE DISPOSAL DISTRICT - NONE

15.C. ENVIRONMENTAL CONTROL BOARD

The Board reconvened as the Board of Commissioners of the Environmental Control Board. Those Minutes are available separately.

15.C.1. APPROVAL OF MINUTES – JULY 3, 2012

15.C.2. APPROVAL OF MINUTES – SEPTEMBER 18, 2012

15.C.3. REPORT OF ACTIVITIES FOR THIRD QUARTER FY 11/12 (APRIL THROUGH JUNE, 2012)

15.C.4. REPORT OF ACTIVITIES FOR FOURTH QUARTER FY 11/12 (JULY THROUGH SEPTEMBER, 2012)

15.C.5. REPORT OF ACTIVITIES FOR FIRST QUARTER FY 12/13 (OCTOBER THROUGH DECEMBER, 2012)

ALL BACKUP DOCUMENTATION, RESOLUTIONS, AND ORDINANCES ARE ON FILE IN THE OFFICE
OF THE CLERK TO THE BOARD AND ARE HEREBY MADE A PART OF THESE MINUTES

16. ADJOURNMENT

There being no further business, the Chairman declared the meeting adjourned at
11:48 a.m.

ATTEST:

Jeffrey R. Smith, Clerk
Clerk of Circuit Court and Comptroller

Joseph E. Flescher, Chairman

Minutes Approved: _____

BCC/LA/2013Minutes